

FMA's approach to compliance and enforcement

Sue Brown

Head of Primary Regulatory Operations

Banking and Financial Services Law Conference | 5 August 2012 | Queenstown

FMA's busy first year keeping industry clean MATIONAL BUSINESS REVIEW THROUGHOUT NEW FMA warns of unsolicited offers from nzherald.co.nz Diana Clement Share Buyers and Stock & Share BUSINESS REVIEW FMA takes war on Whimp to the High NBR staff | Monday July 11, 2011 | 1 com The Financial Markets Authority has issued warrings about unsolicited offers from FMA appeals Lombard directors' sentences Share Buyers and people associated with it have requested the share registers for Share buyers and people associated with it have requested the share regiments or 23 companies skying they plan to use the information to make offers to purchase where the association According to the Companies Office, Share Buyers was incorporated on May 31. shares from shareholders. Its director and sole shareholder is Ting Wei, who is lated as living in Western ACCES are has already made a number of unsolicited offers, including a recen BR ONLINE Stoll & Share has already made a number of unsolicited offers, including a recent offer to participate distribution in Laurence unsolicitation are every obtain of advancement had a surface of the advancement in measurement on any surface CONTENT offer to Functional debentures in St. Luterence Lumited for 3 cents for every optimic of debentures helds. St. Luterence Lumited was placed in receiveration in April 2010. Second non-indextance from the engagement insertions are described to receive a second laberhals held. Si Laurence Limbe was placed in receivening in April 2010. Beakd on Indectations from the receivers in receivers a to receive a transmission of indectation and a control memory of annunch receiver in the Autor in receivers in min it and a minimum control. Australia Based on indications from the receivers, investors are forecast to receive a turk payment of second 6 cents in the dollar, in addition to the 9 cents in the dollar investor and to investor PEOPLE SCENE The FMA is warming investors to treat any others from Share Buyers or Stock & once war warming and to save a part of the same an understand a survey of the same and the same and understand a survey of the same and the same and understand a survey of the same and the same and understand a survey of the same and the same and understand a survey of the same and the same and understand a survey of the same and the same and the same and the same and understand a survey of the same and the same and understand a survey of the same and the same and understand a survey of the same and the same and understand a survey of the same and the same and understand a survey of the same and the same and the same and understand a survey of the same and th The FMA Is warming investors to heat any offers from Share Buyers or 5960k. Share with caution and to seek safkice from an automoted feanicial adviser, community Law Carlina or Catrien's Ancee Pureau Share with caution and to seek advice from an authori. Community Law Centre, or Critizen's Advice Bureau. FMA has given notice to both Share Buyers and Stock & Share that it will conside The Financial Markets Authority is appo-sentiances handed our in the director. entences handed out to the director PEOPLE SCENE & Investments. nzherald.co.nz spokesman for the marker nzherald.co.nz video series: nzherald.co.nz ppealed, but wouldn't pr THE 20 2012 11 50 AM N77 otoring Video Priday June 29, 2012 11:59 AM NZT Auckland, 14" 2" Change Hanover eivil proceedings just the A No Next Article: Facebook \$16 billion float one of world's biggest More headlines on 'bridgecorp' orp case to top \$1.5m Bridgecorp: Roest gets six years jail ers of failed firms get fat cut arch of ex-SFO lawyer's computers fails to find By Edward Gay Finance boss Ludlow gets nine months extra jail oubt over whether SFO's Bridgecorp trial will go Tweet (8 Kitke 9 2 +1 0 Email Print beginning-Hughes ridgecorp duo for sent vin decides against jail ten in O'Sullivan: Public still hursday Jan 26, 2012



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THERE ARE HUNDR **OF REASONS TO CH** YOUR LETTERBOX.

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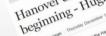
Roest was jailed for six years and six months and Peter Steigrad was ordered to complete nine months of home detention, 200 hours of community work and ordered to pay \$350,000 in reparations.

in Auckland this morning.



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Former National Finance boss Trevor Allan Ludiow has had nine months added to his prison sentence for misleading investors and making false Related Tags BUSINESS REVIEW



FMA: What we do



Purpose: To promote and facilitate the development of fair, efficient and transparent financial markets.

- Enforce 20 pieces of legislation, many new.
- Regulate entities
 - 2,200 organisations
 - 32,000 individuals
- Monitor Anti Money Laundering/Counter Terrorism Financing.
- Investor education and information.
- New enforcement powers.
- Civil and criminal proceedings.

FMA and RBNZ share 'twin peaks' approach to regulation

FMA structure supports what we





Primary Regulatory Operations

Licensing, Retail Surveillance, Prospectus Review, Novel Applications, New Product And Services, Regulatory Policy

Compliance Monitoring

(Commercial and Infrastructure) Compliance Policy, Issuer and Commercial Surveillance, Infrastructure Oversight

Enforcement

Civil and Criminal Investigations, Evidence and Enforcement

Strategic Intelligence

Information Research, Analysis, Issue Identification and Strategy and Solutions

Stakeholder Management

Stakeholder (Government Sector, Public, Media and Co-regulator) Relationships, Communications

Business Performance and Strategy

Operations, Technical & Shared Services (IT / Finance / HR / Admin services)

Legal

Internal, Legal Expertise, Risk Management and Corporate Governance

FMA impacts 2012-2015



GOVERNMENT PRIORITY

TO BUILD A MORE COMPETITIVE AND PRODUCTIVE ECONOMY

FMA'S PURPOSE

TO PROMOTE AND FACILITATE THE DEVELOPMENT OF FAIR, EFFICIENT, AND TRANSPARENT FINANCIAL MARKETS

OUTCOMES

Increased confidence and participation in New Zealand's financial markets

Competent and compliant financial markets participants Well informed investors who understand financial risk and return Market integrity

DESIRED IMPACTS

1. Financial markets participants have clear responsibilities

2. Increased levels of compliance of market participants with financial markets regulations

3. Investors have access to resources to increase understanding of financial risk and investment choices

4. Front line regulators and gatekeepers effectively discharge their statutory functions

5. FMA's regulatory and enforcement actions support market activity

Increased levels of compliance of market participants with financial markets regulations





Financial markets participants have clear responsibilities



Guidance Note: Effective Disclosure

June 2012

About this guidance note

This guidance note is for issuers of securities, their directors and advisers. It explains the approach the Financial Markets Authority intends to take in reviewing prospectuses and investment statements for compliance with the law. It also provides our views on good practice for preparing these disclosure documents.

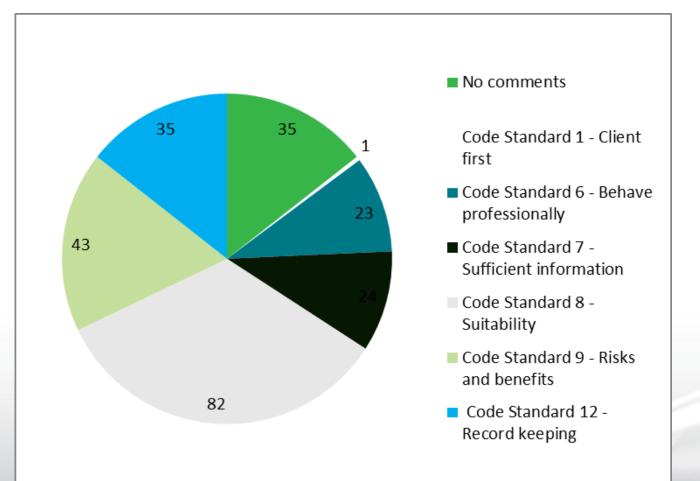
Significant changes will come into force when the Financial Markets Conduct Bill is enacted and comes into effect. It is not possible to future proof this guidance note because there can be no certainty about the final legislation until the Parliamentary process is complete. This guidance note therefore refers to current requirements and will be updated when we know the new disclosure requirements.

Issuing guidance is just one of the ways we can be transparent and share our intended approach with the market. Guidance helps market participants be confident they understand our approach and how we interpret, and intend to apply, the law relating to their responsibilities. We will continue to engage with the market as issuers align with the guidance.

Feeding back on results of monitoring



Interim findings in relation to AFA Code Compliance as at July 2012



Investors have access to resources to increase understanding of financial risk and investment choices FMA wants feedback on non-standard earnings measures

Paul McBeth | Tuesday May 22, 2012

BUSINESSDESK: The Financial Markets Authority is seeking submissions on the growing use of irregular earnings measures in preference to statutory profit.

The market watchdog has published a draft guidance note on the disclosure of non -Generally Accepted Accounting Principles (GAAP) financial information.

The move is in response to the growing number of companies using underlying earnings measures to strip out the "noise" of unrealised movements in fair value that have to be recognised under International Financial Reporting Standards.

"These measures can provide useful information to investors, but they also have the potential to be misleading if used to mask bad news," FMA head of compliance Elaine Campbell said.

"It is important for both issuers and investors to have greater clarity on the use of non-GAAP financial information, which will contribute to increasing confidence in our markets."

The IFRS accounting standards became mandatory in 2007, requiring companies to recognise the market value of assets such as property and financial instruments in their financial statements, sparking disquiet among corporates who claimed they exaggerated the global downturn in 2008.



COMPANIES WITH ACCESS TO NBR ONLINE PAID CONTENT





Front line regulators and gatekeepers effectively discharge their statutory functions



- NZICA responsible for 32,000 accounting and business professionals
- NZX FMA's job to ensure that its Registered Markets operate in a fair, orderly and transparent way
- QFEs oversee 25,000 QFE advisers providing Category 1 products (KiwiSaver, shares, managed funds)

FMA's regulatory and enforcement actions support market activity



FMA provides update on exemption review and requests further feedback on specific notices

3 July 2012

The Financial Markets Authority (FMA) is undertaking a review of 44 class exemption notices due to expire later this year. We have completed an initial round of public consultation on the expiring class exemption notices.

We would like to update interested parties on decisions made, the continuing work on notices, and the further feedback we are seeking.

A copy of our Project Update paper can be found here.

As part of the review process, FMA is also undertaking further consultation on the following 5 exemption notices and requests further feedback from interested parties:

- Securities Act (Amalgamations) Exemption Notice 2002
- Securities Act (Co-operative Companies) Exemption Notice 2011
- Securities Act (Renewals and Variations) Exemption Notice 2002
- Securities Act (Rights, Options and Convertible Securities) Exemption Notice 2002
- Securities Act (Takeovers) Exemption Notice 2011

The final date for submissions is 27 July 2012. The consultation paper and request for feedback can be found <u>here</u>.

Statutory enforcement mandate



"A gun-shy dog is useless for duck hunting"

Section 9:

- to monitor compliance with, investigate conduct that constitutes or may constitute a contravention of, and enforce certain pieces of legislation (s9(1)(c)); and
- to monitor, and conduct inquiries and investigations into any matter relating to, financial markets or the activities of financial markets participants or of other persons engaged in conduct relating to those markets (s9(1)(d)).

New powers

- Sections 25 and 29:
 - General search and information-gathering and enforcement powers
- Section 34:
 - FMA may exercise person's right of action "stand in the shoes"

FMA's enforcement policy









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Our enforcement priorities

FMA will use the full range of its enforcement powers, targeting conduct that presents the greatest likelihood of harm to the function of open, transparent and efficient capital markets.



More

Warning: Be wary of unsolicited offers

FMA advises investors to be wary of unsolicited offers from Ross Investments (Aust) Pty Limited

FMA action to recover \$25 million in related party loans

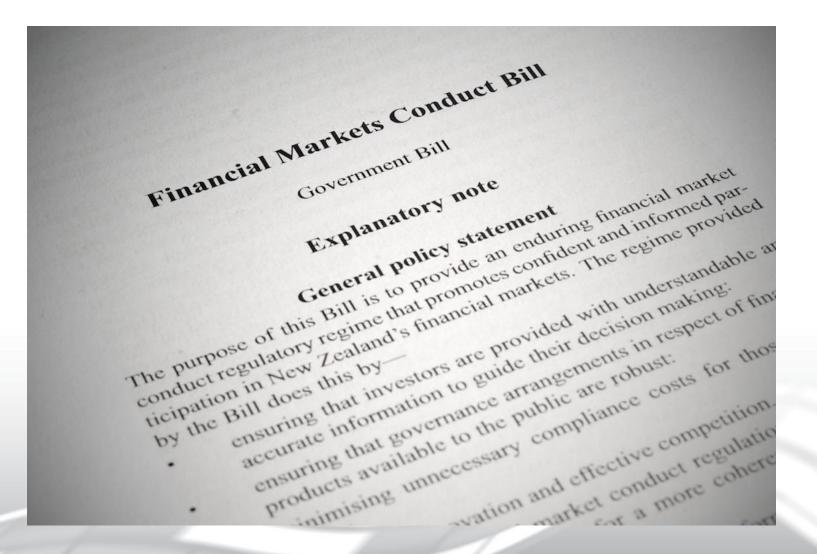
FMA confirms continued engagement with Perpetual Trust Limited (Perpetual) to recover \$25 million in related party loans.

Trans-Tasman mutual recognition of financial advisers announced

Joint announcement of mutual recognition arrangements for Australian and New Zealand financial advisers.

Financial Markets Conduct Bill





Looking forward



"Timely and effective enforcement action remains fundamental, but we are also seeking a new market maturity and behaviour change. As the market grows and we develop as an organisation, we want to see the impact of our education programmes, our market consultation, and guidance and policy notes bring about new levels of professionalism, good governance and increased confidence. Enforcement takes a lesser role as the market proactively and willingly complies."

FMA Statement of Intent – 2012 - 2015



Fast deals reflect poor judgment

Tim Hunter

ncredibly, after all the damage done by finance companies with relatedparty loans, a major institution has been at it again.

With the release of court judgments involving Pyne Gould Corporation subsidiary Perpetual Trust, this time we know regulators have acted promptly. The email requested a loan facility of \$7.5m, but preferably \$15m, and asked for arrangements to be made that night so A\$5.5m (NZ\$7) could be sent to Sydney the following day.

An \$18m loan was approved by PGC's board, without Kerr who declared himself conflicted, the following afternoon. \$28.2m, apparently without further formal approval.

The whistle was eventually blown by Trustees Executors, the cash fund's statutory supervisor, and the FMA came down on Perpetual like a ton of bricks.

No doubt Perpetual and Torchlight would argue the loans were a great deal for investors in the cash fund.